SSC Report to NEFMC

Mystic, CT April 22, 2014

Jake Kritzer, SSC Chair

SSC Agenda March 27, Providence

- 8:30 Welcome, introductions, agenda review
- 8:45 Update on New England Council's Risk Policy Working Group (Georgianna)
- 9:15 Discussion about the role of social scientists on SSC (Thunberg)
- 10:15 Break
- 10:30 Discussion of fishermen's participation on the SSC
- 11:00 Review and comment on proposed NOAA stock assessment prioritization process
- 12:00 Lunch
 - 1:30 Discuss use of multiple models in assessment and catch advice (O'Boyle, Hoenig, Cadrin)
- 3:30 Briefing on National Academy of Sciences report on stock rebuilding (Sullivan)
- 4:15 SSC work plan for 2014
- 5:00 Other business

Role of Social Scientists

<u>Three issues</u>:

- 1. Social science TORs are rare.
- Social scientists can enable quorum for decisions that lie primarily within natural sciences.
- 3. When social science issues come before SSC, critical mass of social scientists is lacking.

Role of Social Scientists

Three possible courses of action:

- Revisit past SSC recommendations that social science factors be included to inform ABC advice.
- 2. More social science TORs and quorum standard.
- 3. Develop and utilize corps of social science experts not serving on SSC for short-term appointment as needed.

1. Social Science Factors to Inform ABCs

- Distinct from consideration of social science factors in developing risk policy, which precedes ABC-setting.
- Use indicators and analyses to complement biological information and lend insight into status and trends.
- Initial red crab ABC cited as an example.
- MAFMC fishery performance reports might be a useful model, depending upon staff ability to prepare them.
- SSC social scientists to work with Council staff and AP Chairs to define appropriate indicators and plan for producing them.

2. Social Science TORs & Quorum Standard

- Do not support 'token' TORs.
- Also do not support quorum standard.
- Social scientists have offered valuable insights into both natural and social science aspects, but...
- ...better information needed to do so most effectively (see preceding proposal).
- SSC members should use their discretion about when and how to contribute.
- Should scrutinize meeting composition in light of agenda and determine whether adequate expertise are present.

3. Develop & Utilize Corps of Experts

- Strong support for this proposal.
- Employed effectively in the past when Dr. Whitlach of UConn joined SSC for SASI review.

Summary of Recommendations

- Provide and utilize social science information alongside biological and ecological information in ABC-setting.
- 'Token' TORs and quorum standard not warranted.
- Roster of external experts for short-term appointment should be developed and utilized.

Fishermen Participation: Benefits

- Fishermen have unique insights into biological, ecological and socio-economic trends.
- These can change perceptions of risk; e.g., impacts of skate abundance on monkfish catch.
- Fishermen insights can offset issues with lags in incorporation of 'formal' scientific data.
- Insights especially important in a time of rapid ecosystem change and transition toward EBFM.

Fishermen Participation: Concerns

- Concerns about conflict of interest.
- Perspective likely restricted to narrow set of gears, fishing grounds, target species, years, times of year, etc.
- Involvement at SSC stage might be too late for insights to be adequately synthesized and reviewed.

Recommendations

- Fishermen encouraged to participate in overall science process as much as possible, from research and data collection to assessment to development of catch advice.
- Dedicated seat(s) on SSC not warranted, but...
- ...fishermen are welcome to apply for open seats like anyone else, and appointment should be based on individual experience and credentials, and SSC needs.
- Fishery performance reports, esp. with AP input, can be another vehicle for involvement → AP Chair presents with PDT Chair?

Overview of NOAA Proposed Assessment Prioritization Process

- Possible shift from region-by-region to national prioritization, per OMB request.
- Develops plan for first-time assessment of unassessed stocks, and plan for improving assessment of assessed stocks.
- Develops target frequency for each stock.
- Benchmarks when new data allow new models; updates for stocks at or beyond target frequency.

Overview of NOAA Proposed Assessment Prioritization Process

- Considerations for prioritization:
 - Commercial importance.
 - Recreational importance.
 - Ecosystem importance.
 - Stock biology.
 - Stock status.
 - Assessment history, esp. unresolved uncertainties.

Comments on NOAA Proposed Assessment Prioritization Process

- Perhaps overly formalized and even naïve given complexity of factors to be considered; flexibility and judgment remain important.
- Clearer and more transparent process could counteract unproductive effects of political interference.
- Spec. cycles and other management & regulatory deadlines likely to remain overriding factor.
- Disconnect between call for more timely incorporation of new information and move to multi-year assessment cycles?

Comments on NOAA Proposed Assessment Prioritization Process

- Fishermen investments (ship time, funding, etc.) should see a return in frequency of assessments.
- Differences in time required for benchmark (research track) and update (operational) assessments will determine number that can be performed.
- Differences in cost-effectiveness of different approaches will also determine number possible.
- Whatever approach is utilized, important to manage expectations about number of assessments possible per year.

Use of Multiple Models: Considerations

- Previous SSC advice has recommended use of multiple models (e.g., comments on GOM haddock TORs), but without adequate detail.
- SSC has been presented outputs of multiple models to develop catch advice (e.g., GOM cod).
- Advantage is that more information is provided; different but plausible models are not discarded.
- Disadvantage is uncertainty about how to handle competing perspectives from different models.

Use of Multiple Models: Recommendations

- Assessments should strive for single consensus model per the current approach, but should not be obligated if unwarranted.
- Outcomes of models considered but rejected can be better conveyed to SSC, providing requested information without undue additional burden on assessment process.
- Ad hoc SSC sub-group to continue meeting and developing more detailed guidance based on SSC discussion for later review.

THANKS! QUESTIONS?